# CARBON COUNTY, WYOMING FINANCIAL AND COMPLIANCE REPORT June 30, 2010

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# Mader Tschacher Peterson & Co., LLC

#### Certified Public Accountants & Consultants

#### INDEPENDENT AUDITOR'S REPORT

To the County Commissioners Carbon County, Wyoming Rawlins, Wyoming

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Carbon County, Wyoming, as of and for the year ended June 30, 2010, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Carbon County, Wyoming's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Carbon County, Wyoming, as of June 30, 2010, and the respective changes in financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued a report dated January 11, 2011, on our consideration of Carbon County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal controls over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 3 through 8 and 35 through 37 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Carbon County's financial statements as a whole. The other supplementary information schedules are presented for purposes of additional analysis and are not a required part of the financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is also not a required part of the financial statements. The other supplementary information schedules and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

Laramie, Wyoming January 11, 2011

Mader Ischacher Peterson . Co., LLC

For the Year Ended June 30, 2010

As management of the Carbon County, we offer readers of the Carbon County financial statements this narrative overview and analysis of the financial activities of the Carbon County for the fiscal year ended June 30, 2010.

#### Financial Highlights

- \$ The assets of Carbon County exceeded its liabilities at the close of the most recent fiscal year by \$67,550,030 (net assets). Of this amount, \$15,322,803 (undesignated net assets) may be used to meet the government's ongoing obligations to citizens and creditors.
- \$ At the end of the current fiscal year, the Carbon County general fund reported \$7,438,376 available for spending at the government's discretion (unreserved fund balance) and \$5,336,126 reserved for future funding requirements.
- \$ Last fiscal year (FY 2008-2009) the County received \$12,565,429 in property taxes. For the fiscal year ending of June 30, 2010 the County received \$15,840,582 in property taxes noting an increase of \$3,275,153. While there was an increase in property taxes, all other revenue sources declined from \$6,145,122 for last fiscal year (FY 2008-2009) to only \$4,621,865 for the fiscal year ending June 30, 2010, a loss of \$1,523,257 however the gain in property taxes leaves a net increase in general revenues of \$1,751,896. The increase is largely due to the rise in the price of production of gas and oil. It is anticipated that the economic growth will decline in FY 2010-2011 as stipulated by the CREG report.
- \$ The county's valuation for the fiscal year ending June 30, 2010 hit an all time high at \$1,223,230,319, an increase of \$327,014,330 over last fiscal year (FY 2008-2009) of \$896,215,989. The increase is mainly due to the rise in production tax of the mineral industry.

#### **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to Carbon County's basic financial statements comprise of three components: 1) government-wide financial statement, 2) fund financial statements, and 3) notes to the financial statements.

This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the Carbon County finances, in a manner similar to a private-sector business.

For the Year Ended June 30, 2010

The *statement of net assets* presents information on all of the Carbon County assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreased in net assets may serve as a useful indicator of whether the financial position of the Carbon County is improving or deteriorating.

The statement of activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguished functions of the County that are principally supported by taxes and grants. The government activities of the County include general government, public safety, highways and streets (county roads), health and welfare, and culture and recreation.

The government-wide financial statement can be found of pages 9 through 10 of this report.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into two categories: governmental funds and fiduciary funds.

Government Funds. Governmental funds are use to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term *inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

For the Year Ended June 30, 2010

The County maintains individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balance for the general fund. Data from other non major funds are combined into a single, aggregated presentation.

The County adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found of pages 11 through 14 of this report.

**Fiduciary funds**. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the Carbon County own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary funds financial statements can be found of pages 15 and 16 of this report.

**Notes to the financial statements**. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 17 through 34 of this report.

**Other information.** Due to the County's implementation of Government Accounting Standards Board (GASB) Statement No. 34, Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments, comparative analysis of government-wide data for the preceding fiscal year and fiscal year is included in this report.

#### Government-wide Financial Analysis

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the County, net assets reflect its investment in capital assets (e.g., land, building, machinery, and equipment), less any related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

For the Year Ended June 30, 2010

#### **Carbon County's Net Assets**

	Government	tal Activities		Fiduciary-type Activities		Total			
	2010	2009		2010		2009		2010	2009
Current and Other									
assets	\$ 16,628,451	\$ 17,166,434		\$ 7,349,742	\$	4,427,387		\$ 23,978,193	\$ 21,593,821
Capital assets	56,315,003	57,905,146		Ī		-		56,315,003	57,905,146
Total assets	72,943,454	75,071,580		7,349,742		4,427,387		80,293,196	79,498,967
Long-term liabilities									
outstanding	2,210,623	3,135,082		ı		-		2,210,623	3,135,082
Other liabilities	3,778,354	3,550,100		6,961,972		3,951,759		10,740,326	7,501,859
Total liabilities	5,988,977	6,685,182		6,961,972		3,951,759		12,950,949	10,636,941
Net assets:									
Invested in capital assets, net of related debt	50,280,611	<b>5</b> 2 469 019						50,280,611	52,468,018
		52,468,018	4	-					32,408,018
Prior perid adjustment	1,470,688	-	_	-		-		1,470,688	-
Restricted	-	-		387,752		475,628		387,752	475,628
Unrestricted	15,203,178	15,918,380		-		-		15,203,178	15,918,380
Total net assets	\$ 66,954,477	\$ 68,386,398		\$ 387,752	\$	475,628		\$ 67,342,229	\$ 68,862,026

#### Analysis of Net Assets

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the County, assets exceeded liabilities by \$66,954,477 at the close of the most recent fiscal year. By far the largest portion of the County's net assets reflects its net investment of \$56,315,003 in capital assets (for example, land, buildings, infrastructure, machinery and equipment), net of related debt used to acquire those assets and that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County investment in its capital assets is reported net of related debt it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The remaining balance of unrestricted net assets in all County funds of \$15,203,178 may be used to meet the government's ongoing obligations to citizens and creditors. Specific expenditure restrictions apply to specific revenue funds and to much of the capital project funds.

At June 30, 2010, the County is able to report positive balances in both categories of net assets for the government as a whole and fiduciary.

For the Year Ended June 30, 2010

### **Carbon County Changes in Net Assets**

	Governmen	tal Activities	Fiduciary-type Activities		To	otal
	2010	2009	2010	2009	2010	2009
Revenues:						
Program Revenues						
Charges for						
Services	\$ 1,279,657	\$ 1,723,138	\$ -	\$ -	\$ 1,279,657	\$ 1,723,138
Operating grants						
and contributions	3,039,537	3,907,929	(30,405)	(37,074)	3,009,132	3,870,855
General Revenues:						
Property Taxes	15,840,582	12,565,429	-	-	15,840,582	12,565,429
Other Taxes	2,898,017	4,531,593	-	-	2,898,017	4,531,593
Payment in Lieu					-	-
of taxes	986,504	1,128,531	-	-	986,504	1,128,531
Other Revenues	737,344	484,998	-	-	737,344	484,998
Total revenues	24,781,641	24,341,618	(30,405)	(37,074)	24,751,236	24,304,544
Expenses:						
General government	11,641,959	9,786,103	-	-	11,641,959	9,786,103
Public Safety	4,244,817	4,167,150	-	-	4,244,817	4,167,150
Public Works	2,755,391	3,548,864	-	-	2,755,391	3,548,864
Health, welfare and						
recreation	1,690,895	1,611,062	-	-	1,690,895	1,611,062
Non-departmental	4,287,167	4,922,810		-	4,287,167	4,922,810
Interest on long						
term debt	122,647	163,181	-	-	122,647	163,181
Admin fees	-	-	1,507	1,493	1,507	1,493
Participant withdrawl	-	-	55,964	54,991	55,964	54,991
Total expenses	24,742,876	24,199,170	57,471	56,484	24,800,347	24,255,654
Total general						
revenues:	24,781,642	24,341,618	(30,405)	(37,074)	24,751,237	24,304,544
Changes in net						
assets	38,766	142,448	(87,876)	(93,558)	(49,110)	48,890
Net assets -				_		
beginning (restated)	66,915,711	68,243,950	475,628	569,186	67,391,339	68,813,136
Net assets -						
ending	\$ 66,954,477	\$ 68,386,398	\$ 387,752	\$ 475,628	\$ 67,342,229	\$ 68,862,026

### Analysis of Changes in Net Assets

The County's net assets decreased \$1,519,797 (FY 2008-2009 amount was \$68,862,026 as compared to our current year-end amount of \$67,342,229) during the current fiscal year.

For the Year Ended June 30, 2010

#### **Budgetary Highlights**

The significant highlight of the fiscal year 2009-2010 was the large increase in assessed valuation explained above which obviously resulted in an increase in property tax collections.

#### Capital Assets and Debt Administration

Capital asset and debt administration are discussed in Notes to Financial Statements 4 and 5 to the financial statement in detail. A summary follows:

Capital Assets	Gover	rnmental Activties
Land & construction in progress	\$	2,099,347
Capital assets being depreciated		101,428,852
Accumulated depreciation		(47,213,196)
Net capital assets	\$	56,315,003
Long term debt	\$	2,210,623

#### Economic Factors and Next Year's Budget

The County's valuation increased in FY 2009-2010 due to the rise in the price of production of the mineral industry however the Revenue Estimating Manual produced by the Wyoming County Commissioners Association anticipates a significant decrease in the production and price of gas and oil. In addition to this, a loss in sales and use tax revenue is also anticipated. The prediction of a decrease in sales and use taxes by the State of Wyoming is what the County is following for the next budget year. Predictions of a decrease are also being made with data produced by the Energy Mineral Counties Coalition to which Carbon County belongs.

#### Requests for Information

The financial report is designed to provide a general overview of the Carbon County finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Carbon County, Office of the County Clerk, P.O. Box 6, Rawlins, WY 82301 or Carbon County, Office of the Treasurer, P.O. Box 7, Rawlins, WY 82301.

### **STATEMENT OF NET ASSETS**

June 30, 2010

ASSETS CURRENT ASSETS		
Cash and cash equivalents	\$	6,363,492
Investments		9,415,109
Receivables:		
Taxes		275,491
Accounts		66,792
Other		68,381
Due from other governments		190,518
Prepaid expenses		61,579
Inventories		187,089
NONCURRENT ASSETS		
Land		2,099,347
Infrastructure		49,100,981
Buildings and improvements		37,387,489
Equipment		14,940,382
Less: accumulated depreciation		(47,213,196)
Net capital assets		56,315,003
Total Assets	\$	72,943,454
LIABILITIES		
CURRENT LIABILITIES		
Accounts payable	\$	818,515
Accrued compensated absences	•	446,609
Accrued interest payable		40,524
Deferred revenues		119,625
NONCURRENT LIABILITIES		-,-
Due within one year		2,353,081
Due in more than one year		2,210,623
Total Liabilities		5,988,977
NET ASSETS		
Invested in capital assets, net of related debt		51,751,299
Restricted		1,018,748
Unrestricted		14,184,430
Total Net Assets	\$	66,954,477

### **STATEMENT OF ACTIVITIES**

For the Year Ended June 30, 2010

		Program Revenues			Ne	et (Expense)	
			Charges	(	Operating		Revenue
			for	G	Frants and	ar	nd Changes
	Expenses		Services	Co	ontributions	in	Net Assets
Functions/Programs							
Governmental activities							
General government	\$ 11,641,959	\$	1,035,363	\$	1,021,809	\$	(9,584,787)
Public safety	4,244,817		153,437		1,210,657		(2,880,722)
Highways and streets	2,755,391		220		(139,605)		(2,894,776)
Health and welfare	1,690,895		90,637		507,950		(1,092,308)
Culture and recreation	1,593,711		-		438,726		(1,154,985)
Capital outlay	178,895		-		-		(178,895)
Interest	122,647		-		-		(122,647)
Depreciation - unallocated	2,514,561						(2,514,561)
Total governmental activities	24,742,876	_	1,279,657		3,039,537	_	(20,423,681)
General Revenues							
							15 040 500
Property taxes Sales taxes							15,840,582
Other taxes							2,087,735
							810,282
Interest and investment revenue Other							265,009
							472,335 986,504
Payment in lieu of taxes							
Total general revenues						_	20,462,447
Change in net assets							38,766
Net assets - beginning of year, as re	estated						66,915,711
Net assets - end of year						\$	66,954,477

# BALANCE SHEET GOVERNMENTAL FUNDS

June 30, 2010

	General Fund	Nonmajor - Special Revenue Funds	G	Total overnmental Funds
ASSETS				
Cash and temporary investments	\$ 4,128,585	\$ 2,234,907	\$	6,363,492
Investments	9,179,295	235,814		9,415,109
Receivables:				
Accounts receivable	-	66,942		66,942
Taxes	167,459	20,132		187,591
Interest	68,381	-		68,381
Due from other governments	190,518	-		190,518
Prepaid expenses	61,579	-		61,579
Inventory		187,089	_	187,089
Total Assets	\$ 13,795,817	\$ 2,744,884	<u>\$</u>	16,540,701
LIABILITIES				
Accounts payable	\$ 796,217	\$ 22,448	\$	818,665
Accrued compensated absences	105,473	7,039		112,512
Deferred revenue	119,625		_	119,625
Total Liabilities	1,021,315	29,487	_	1,050,802
FUND BALANCES				
Fund balances				
Restricted for road projects	1,018,748	-		1,018,748
Committed for prepaid expenses	61,579	-		61,579
Committed for inventory	-	187,089		187,089
Committed for detention center operating	824,646	-		824,646
Committed for special projects	508,791	-		508,791
Committed for museum	721,085	-		721,085
Committed for fair	56,102	-		56,102
Committed for drainage	175	-		175
Assigned for cash reserve	2,145,000	- 0 E00 200		2,145,000
Unassigned - undesignated Total Fund Balances	7,438,376	2,528,308	_	9,966,684
	12,774,502	2,715,397	_	15,489,899
Total Liabilities and Fund Balances	\$ 13,795,817	\$ 2,744,884	\$	16,540,701

# RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS

June 30, 2010

#### Total fund balances - governmental funds

\$15,489,899

Amounts reported for governmental activities in the statement of net assets are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds.

Cost of capital assets	103,528,199
Less accumulated depreciation	(47,213,196) 56,315,003

Long-term liabilities are not due and payable on the current period and therefore are not reported in the governmental funds.

Governmental leases payable	(4,563,704)	
Compensated absences	(334,097)	
Accrued interest on long-term debt	(40,524)	(4,938,325)

Long-term receivables applicable to governmental activities and not due and collectible in the current period and therefore are not reported in fund balance in the governmental funds.

Taxes receivable 87,900

Total net assets - statement of net assets (governmental activities)

\$66,954,477

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS

For the Year Ended June 30, 2010

	Governmental Funds				
		Total			
	General	Special	Governmental		
	Fund	Revenue Funds	Funds		
REVENUES					
Taxes	\$ 16,153,381	\$ 2,548,964	\$ 18,702,345		
Licenses and permits	450,606	-	450,606		
Intergovernmental	4,095,976	9,196	4,105,172		
Program revenue	-	457,326	457,326		
Interest	244,098	20,911	265,009		
Miscellaneous	381,510	25,675	407,185		
Total revenue	21,325,571	3,062,072	24,387,643		
EXPENDITURES					
Current:					
General government	10,804,736	-	10,804,736		
Public safety	4,326,995	-	4,326,995		
Highways and streets	2,295,559	965,504	3,261,063		
Health and welfare	1,677,007	-	1,677,007		
Culture and recreation	227,112	1,347,073	1,574,185		
Capital outlay	2,445,482	218,979	2,664,461		
Debt service:					
Principal retirement	2,302,046	-	2,302,046		
Interest	151,235		151,235		
Total expenditures	24,230,172	2,531,556	26,761,728		
Excess of revenues over expenditures	(2,904,601)	530,516	(2,374,085)		
OTHER FINANCING SOURCES (USES)					
Proceeds from capital lease obligations	1,618,978	-	1,618,978		
Total other financing sources	1,618,978		1,618,978		
Net change in fund balance	(1,285,623)	530,516	(755,107)		
143t Sharige in fand balance	(1,200,020)	555,516	(100,101)		
Fund balance, beginning	14,060,125	2,184,881	16,245,006		
Fund balance, ending	\$ 12,774,502	\$ 2,715,397	\$ 15,489,899		
	<del>-                                    </del>	<del>- ' '</del>	· , ,		

# RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES

June 30, 2010

\$ (755,107)

Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures.  However, in the statement of activities, the cost of those assets is depreciated over their estimated useful lives.		
Expenditures for capital assets	2,388,202	
Current year depreciation	(2,514,561)	(126,359)
Capital lease proceeds provide current resources to governmental funds, but issuing debt increases long-term debt liabilities in the statement of net assets. Repayment of loan principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. This is the amount by which proceeds exceed repayments. The construction period interest expense for construction projects in progress is an expenditure in the governmental funds but the interest is capitalized as construction in progress in the statement of net assets.		
Capital lease proceeds	(1,618,978)	
Capital lease principal payments	2,302,046	683,068

Some expenses reported in the statement of activities do not require current financial resources and therefore are not reported as expenditures in governmental funds.

Total net change in fund balances - governmental funds

Change in accrued interest payable 10,752
Change in long-term compensated absences 38,126 48,878

Some revenue reported in the statement of activities do not provide current financial resources and therefore are not reported as revenue in governmental funds.

Change in property taxes receivable 188,286

Change in net assets on statement of activities (governmental activities) \$ 38,766

# STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS

June 30, 2010

	Deferred Compensation	Agency Funds	Total
ASSETS Cash Investments Taxes receivable	\$ - 560,165	\$ 6,302,772 - 684,372	\$ 6,302,772 560,165 684,372
Total assets	\$ 560,165	\$ 6,987,144	\$ 7,547,309
LIABILITIES  Due to other tax units	<u>\$</u>	\$ 6,987,144	\$ 6,987,144
NET ASSETS HELD IN TRUST	560,165		560,165
Total liabilities and net assets held in trust	\$ 560,165	\$ 6,987,144	\$ 7,547,309

# STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUNDS

For the Year Ended June 30, 2010

	Deferred npensation
ADDITIONS Employee contributions	\$ 51,715
Investment income Interest and dividends Net appreciation (depreciation) in fair	3,801
value of investments	 44,089
Total investment income	 47,890
Total additions	 99,605
DEDUCTIONS Administrative expenses and fees Participant withdrawals	 1,671 13,397
Total deductions	 15,068
Net decrease in plan assets	84,537
Net assets held in trust, beginning of year	 475,628
Net assets held in trust, end of year	\$ 560,165
See Notes to Financial Statements.	

#### **NOTES TO FINANCIAL STATEMENTS**

# Note 1. Nature of Operations, Reporting Entity, Description of Funds and Significant Accounting Policies

#### **Nature of Operations**

Carbon County provides a broad range of services to citizens, including general government, public safety, highways and streets, health, cultural, recreational, conservation, and social services.

The financial statements of Carbon County, Wyoming have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Following are the more significant of the County's accounting policies.

### Reporting Entity

The general purpose financial statements of Carbon County include the accounts of all County operations and those of separately administered organizations that are controlled by or are dependent on the County. Control or dependency is determined by financial interdependency, selection of governing board, and ability to significantly influence operations.

Based on the foregoing criteria, the financial statements of the following entities have been combined with those of the County for the fiscal year ended June 30, 2010:

Carbon County Public Library
Carbon County Fair Board
Carbon County Weed and Pest Control District
Carbon County Museum
Charles W. Jeffrey, M.D. – Carbon County Memorial Center

#### **Description of Funds**

The accounts of the County are organized on the basis of funds. The operations of each fund are accounted for by providing a separate set of self-balancing accounts which comprise its assets, liabilities, equity, revenue and expenditures. The various funds are as follows in the financial statements.

#### Governmental Funds

General Fund – The General Fund is used to account for all financial transactions not properly includable in other funds. Property taxes, sales tax, license and permit fees, charges for services, fines and forfeitures, and reimbursements provide revenue to the General Fund.

Special Revenue Funds – The Special Revenue Funds account for the proceeds of specific revenue sources used to finance specified activities as required by law or administrative regulation.

Public Library Fund – Accounts for services related to the operation of the County Library.

Weed and Pest Control District Fund – Accounts for services related to weed and pest control in the County.

Fair Board Fund – Accounts for the operation and maintenance of the Carbon County Fairgrounds and the Carbon County Fair and Rodeo.

Museum Fund – Accounts for the County's museum programs.

Charles W. Jeffrey, M.D. – Carbon County Memorial Center Fund – Accounts for the County's general purpose convention center.

#### Major and Nonmajor Funds

The funds are further classified as major and nonmajor as follows:

Fund	Major or Nonmajor					
General	Major					
Public Library	Nonmajor					
Fair Board	Nonmajor					
Museum	Nonmajor					
Weed and Pest						
Control District	Nonmajor					
Jeffrey Center	Nonmajor					

Significant Accounting Policies Followed By The County Are As Follows:

#### a) Basis of Presentation

Government-wide financial statements – The statement of net assets and the statement of activities display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. As a general rule the effect of interfund activity has been eliminated from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or activity are offset by program revenues. Direct expenses are those that are clearly identifiable within a specific function or activity. Program revenues include charges to customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or activity. In addition, program revenues include grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or activity. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Fund financial statements are also provided in the report for all of the governmental funds, special revenue funds, and the fiduciary funds of the County. The County's major individual governmental fund is reported as a separate column in the fund financial statements. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting as are the fiduciary fund financial statements. Revenues are recognized when earned and expenses are recognized when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Net assets (total assets less total liabilities) are used as a practical measure of economic resources and the operating statement includes all transactions and events that increased or decreased net assets. Depreciation is charged as expense against current operations and accumulated depreciation is reported on the statement of net assets.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers tax revenue to be available if collected within 60 days of the end of the fiscal period. Revenue from federal, state, and other grants designated for payment of specific County expenditures is recognized when the related expenditures are incurred; accordingly, when such funds are received, they are reported as deferred revenues until earned. Expenditures generally are recognized when a liability is incurred, as under accrual accounting.

However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recognized only when payment is due.

#### b) Investments

Investments are reported at fair value. Fair value is based on quoted market prices.

#### c) Inventories

Inventories are accounted for at the lower of cost (first-in, first-out method) or market. Inventories are equally offset by the fund balance reserve which indicates they do not constitute "available spendable resources" even though they are a component of net current assets.

d) Property taxes and interest receivable, deferred tax revenue, and allowance for uncollectible taxes and interest

Property taxes are levied in the first week of August each year and are collectible in two installments. Installments are due on September 1 and March 1 and are collectible on November 10 and May 10. If the first installment payment is made after November 10, the entire amount is due by December 31. Property taxes attach as an enforceable lien on the property if payment is not made by November 10 and May 10.

The County bills and collects its own property taxes and also collects taxes for the County School District, City of Rawlins and other County districts. Collection of the City of Rawlins and District's taxes and remittance of these are accounted for in the Fiduciary Funds. Property tax revenue represents the 2009 tax levy, which was collectible during the year ended June 30, 2010.

#### e) Compensated Absences

All regular, full-time employees of the General Fund, Fair Board Fund, Weed and Pest Control District Fund are entitled to vacation leave. Employees accumulate vacation leave hours monthly based on number of years of service with the County. Employees paid by General Fund, Fair Board Fund and Weed and the Pest Control District Fund, will be paid for the unused vacation leave at their salary rate in effect upon termination of employment at a maximum of 480 accumulated hours. The entire vested compensated absences liability is reported in the government-wide financial statements. The liability on the governmental funds financial statements represents the amounts used within 60 days of the County's fiscal year end.

Regular employees of the General Fund accrue sick leave of one day per month. The Fair Board Fund and the Weed and Pest Control District Fund accrue sick leave on the basis of the number of hours worked in a month. Sick leave may be accumulated to a total of sixty (60) working days. The Fair Board Fund and Weed and Pest Control District employees will be paid for one-half (1/2) of their unused sick leave at their salary rate in effect upon termination of employment. General Fund employees will receive payment for one-half (1/2) the current balance of unused sick leave, up to a maximum of 30 days, at the rate of \$50 per day. The liability for the vested sick leave has been included in the government – wide financial statements.

#### f) Use of Estimates

Management uses estimates and assumptions in preparing the financial statements in accordance with statutory accounting principles. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported revenues and expenses. Actual results could vary from the estimates that were used.

#### g) Capital Assets

Capital assets, which include property, plant, and equipment, are reported in the governmental activities column in the government-wide financial statements but are not, reported in the governmental funds financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Management has elected to include certain homogeneous asset categories with individual assets less than \$5,000 as composite groups for financial reporting purposes. In addition, capital assets purchased with long-term debt may be

capitalized regardless of the thresholds established. Such assets are reported at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are reported at estimated fair market value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

All reported capital assets are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Infrastructure	80
Buildings	60
Building improvements	10
Equipment	10-20

#### h) Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities, and long-term obligations are reported on the government-wide financial statements.

In general, governmental fund payables and accrued liabilities are recognized as fund liabilities when incurred. However, compensated absences and contractually required pension contributions that are paid from governmental funds are reported as liabilities on the fund financial statements only to the extent that they are due for payment during the current year. Loans and capital leases are recognized as a liability on the fund financial statements when due.

#### i) Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consist of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any borrowing used for the acquisition, construction, or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors, or laws

or regulations of other governments. The County's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### j) Governmental Fund Balance Reserves

The County reserves those portions of governmental fund balance which are legally segregated for a specific future use or which do not represent available expendable resources and, therefore, are not available for appropriation or expenditure. Fund balance reserves have been established for road projects, prepaid expenses, inventory and cash reserve.

The Government Accounting Standards Board (GASB) has issued Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions". The objective of this Statement is to enhance the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions. This statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds.

The initial distinction that is made in reporting fund balance information is identifying amounts that are considered *nonspendable*, such as a fund balance associated with inventories. This Statement also provides for additional classifications as *restricted*, *committed*, *assigned*, and *unassigned* based on the relative strength of the constraints that control how specific amounts can be spent.

This statement also provides guidance for classifying stabilization amounts on the face of the balance sheet and requires disclosure of certain information about stabilization arrangements in the notes to the financial statements.

The requirements of GASB No. 54 are effective for financial statements for periods beginning after June 15, 2010. However early implementation is encouraged and have been applied to these financial statements for the period ending June 30, 2010.

#### k) Subsequent Events

Management has evaluated subsequent events through January 11, 2011, the date the financial statements were available for use..

#### Note 2. Budgets, Budgetary Basis of Accounting

The County annually adopts a budget and approves the related appropriations for all governmental fund types. The budgets and related appropriations are prepared on the modified accrual basis of accounting.

The adjustments necessary to convert from the modified accrual basis to the budgetary basis of accounting for the general fund and special revenue funds are presented in the following schedule:

General Fund	Actual	Bı	udget Basis	<b>Budget Basis</b>
Revenues:				
Taxes	\$ 16,153,381	\$	69,781	\$ 16,223,162
Licenses and permits	450,606		-	450,606
Intergovernmental	4,095,976		713,291	4,809,267
Interest	244,098		(42,395)	201,703
Miscellaneous	381,510			381,510
Total revenues	\$ 21,325,571	\$	740,677	\$ 22,066,248
Expenditures:				
General government	\$ 10,804,736	\$	850,536	\$ 11,655,272
Public safety	4,326,995		(29,811)	4,297,184
Highways and streets	2,295,559		20,452	2,316,011
Health and welfare	1,677,007		2,838	1,679,845
Cultural and recreation	227,112		607	227,719
Capital outlay	2,445,482		(1,634,803)	810,679
Principal retirement	2,302,046		(2,302,046)	-
Interest	151,235		(151,235)	
Total expenditures	\$ 24,230,172	\$	(3,243,462)	\$ 20,986,710

			A	djustment to			
Special Revenue Fund	Actual		B	Budget Basis	Budget Basis		
Revenues:							
Taxes	\$	2,548,964	\$	-	\$	2,548,964	
Intergovernmental		9,196		-		9,196	
Program revenue		457,326		(436,415)		20,911	
Interest		20,911		432,912		453,823	
Miscellaneous		25,675		(8,100)		17,575	
Total revenues	\$	3,062,072	\$	(11,603)	\$	3,050,469	
Expenditures:							
Highways and streets	\$	965,504	\$	16,017	\$	981,521	
Cultural and recreation		1,347,073		-		1,347,073	
Capital outlay		218,979		_		218,979	
Total expenditures	\$	2,531,556	\$	16,017	\$	2,547,573	

Legal spending control is at the fund level, however, management control is exercised at the department level. All budget appropriations lapse at the end of the budget year to the extent they are not expended. Budgets may be amended by the County Commissioners through a public hearing process as required by State statute. During the year ended June 30, 2010, there were no budgets of Carbon County that had expenditures in excess of appropriations.

#### Note 3. Cash and Investments

Wyoming Statute 9-4-817 authorizes agencies of the State to deposit public funds in financial institutions authorized to do business in the State of Wyoming. These deposits must be fully insured by the Federal Deposit Insurance Corporation (FDIC) or secured by a pledge of assets including bonds, debentures and other securities in which the State Treasurer may by law invest in. Alternatively, a depository may pledge to deposits with conventional real estate mortgages and loans connected with mortgages at a ratio of one and one half (1 ½:1) of the value of public funds secured by the securities.

The County investment policy specifies that internally invested funds may be invested in a combination of fixed-income, minimal risk instruments and money market funds. Investment goals for internally invested funds are designed to achieve a return to provide income, protect assets from risk and maintain liquidity to meet spending requirements. Investments are limited to collateralized bank certificates of deposits, money market funds or federally guaranteed or insured securities. Custodial services are utilized to safeguard the assets and provide monthly reports.

#### **Deposits**

At June 30, 2010, the carrying amount of the County's deposits in financial institutions was \$7,602,995. The deposits were fully insured with a combination of FDIC insurance and pledged collateral held in the name of the County. All deposits qualified were held by a qualified depository as outlined in the state statutes.

At June 30, 2010, the County had \$4,722,814 on deposit with the State Treasurer. Detailed information on the State Treasurer's pooled cash and investments is available from that office.

#### Investments

As of June 30, 2010, the County had investments with weighted average maturities as shown in the following table:

Investment Type	Carrying Amount	ı	- air Value	Weighted Average Maturity in Years
Federal National Mortgage				
Association	\$ 1,613,871	\$	1,613,871	7.93
Government National Mortgage				
Association	28,212		28,212	3.16
Federal Home Loan Bank	100,094		100,094	4.62
Federal Home Loan				
Mortgage Corporation	706,147		706,147	7.62
Federal Farm Credit Bank	230,382		230,382	7.39
Other Banks	437,289		437,289	2.08
Certificates of Deposit	1,576,300		1,576,300	0.37
State of Wyoming Investment				
Pool	4,722,814		4,722,814	
Total	\$ 9,415,109	\$	9,415,109	

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The County does not have a formal policy for interest rate risk. However, the County does manage its exposure to fair value loss arising from interest rate changes on internally invested funds by reviewing the portfolio ongoing basis for changes in effective yields amounts.

Within the U.S. Government Agency Securities Discount Notes category are Federal Home Loan, Fannie Mae securities and GNMA securities that are highly sensitive to changes in interest rates. The County does not have a formal policy for interest rate risk. However, the risk is mitigated by the review the portfolio ongoing basis for changes in effective yields amounts.

#### Credit Risk

Credit risk is the risk that an insurer or other counterparty to an investment will not fulfill its obligations. The table below shows quality ratings and insured status of investments that are not rated:

Investment Type	Fair Value		AAA		Insured	Unrated	
Federal National Mortgage							
Association	\$	1,613,871	\$		-	\$ 1,613,871	\$ -
Government National Mortgage							
Association		28,212			-	28,212	-
Federal Home Loan Bank		100,094			-	100,094	-
Federal Home Loan							
Mortgage Corporation		706,147			-	706,147	-
Federal Farm Credit Bank		230,382			-	230,382	-
Other Banks		437,289			-	437,289	-
Certificates of Deposit		1,576,300			-	1,576,300	-
State of Wyoming Investment							
Pool		4,722,814					4,722,814
Total	\$	9,415,109	\$		_	\$ 4,692,295	\$ 4,722,814

#### **Custodial Credit Risk**

Custodial credit risk for investments is the risk that, in the event of a failure of the counterparty to a transaction, the County will not be able to recover the value of the investments or collateral securities that are in possession of an outside party. The County does not have a formal policy for custodial credit risk. Investments are held in safekeeping by external custodians in the County's name.

#### Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of the County's investment in a single issuer. Concentration of risk is not addressed in the internal investment policy. At June 30, 2010, the County held securities from the following issuers in excess of 5% of the total portfolio:

Federal National Mortgage	
Association	\$ 1,613,871
Federal Home Loan	
Mortgage Corporation	706,147
Bank of Commerce	1,126,300
State of Wyoming Investment	
Pool	 4,722,814
Total	\$ 8,169,132

#### Foreign Currency Risk

Foreign currency risk is the risk that changes in foreign exchange rates will adversely affect the fair value of an investment or deposit. The County's policy is not to invest in foreign currency and have no such investments this mitigates their exposure to foreign currency risk.

#### Note 4. Changes in Fixed Assets

During the year ended June 30, 2010 changes in fixed assets were as follows:

	Governmental Activities							
	Balance June 30, 2009		Additions		Deletions		Balance June 30, 2010	
Land	\$ 2,099,347	\$	-	\$	-	\$	2,099,347	
Infrastructure	49,100,981		-		-		49,100,981	
Buildings and								
improvements	36,551,195		836,294		-		37,387,489	
Equipment .	13,372,262		2,368,946		800,826		14,940,382	
Construction in	, ,				·			
process	<u>-</u>				_		_	
Total	\$ 101,123,785	\$	3,205,240	\$	800,826	\$	103,528,199	

#### **Accumulated Depreciation** Governmental Activities

	 Covernmental Activities						
	Balance June 30,		۸ ما ماند: م به م	_	No lotione		Balance June 30,
	 2009		Additions		Deletions		2010
Infrastructure Buildings and	\$ 26,378,187	\$	1,220,827	\$	-	\$	27,599,014
improvements	11,865,529		929,587		_		12,795,116
Equipment	6,445,611		827,985		454,530		6,819,066
Total	\$ 44,689,327	\$	2,978,399	\$	454,530	\$	47,213,196

### Note 5. Long-Term Debt

The following is a summary of long-term debt transactions for the year ended June 30, 2010:

	Balance June 30,		Balance June 30,	
	2009	2010		
Accrued compensated	2003	Additions	Deletions	2010
absences	\$ 408,483	\$ 38,126	\$ -	\$ 446,609
Capital lease obligations	5,437,128	1,428,626	2,302,050	4,563,704
Total	\$ 5,845,611	\$ 1,466,752	\$ 2,302,050	\$ 5,010,313

As of June 30, 2010, the governmental long-term debt of the financial reporting entity consisted of the following:

Capital lease payable to the Carbon County Detention Facility Joint Powers Board, due in semi-annual installments ranging from \$708,454 to \$721,534 including interest at 4.18% through June 2011, secured by real estate and detention center.	\$ 1,385,000
Capital lease payable to Community First Leasing Services, due in semi-annual installments of \$88,063, including interest at 4.755% through June 2014, secured by real estate.	634,742
Capital lease payable to Kinetic Leasing, due in semi-annual installments of \$124,550, including interest at 4.60% through June 2013, secured by equipment.	380,229
Capital lease payable to Bank of the West, due in semi-annual installments of \$72,354, including interest at 4.625% through December 2010, secured by equipment.	70,799

Capital lease payable to Caterpillar Financial Services Corporation, due in annual installments of \$64,826, including interest at 4.75% through November 2010, secured by equipment.	61,740
Capital lease payable to Caterpillar Financial Services Corporation, due in annual installments of \$46,665, including interest at 4.40% through November 2016, secured by equipment.	240,692
Capital lease payable to Kinetic Leasing, due in semi-annual installments of \$52,594, including interest at 4.60% through December 2009, secured by equipment.	807,706
Capital lease payable to Caterpillar Financial Services Corporation, due in annual installments of \$168,450, including interest at 4.40% through December 2010, secured by equipment.	161,200
Capital lease payable to Caterpillar Financial Services Corporation, due in annual installments of \$39,862, including interest at 4.40% through December 2010, secured by equipment.	24,554
Capital lease payable to Caterpillar Financial Services Corporation, due in annual installments of \$25,943, including interest at 5.50% through December 2010, secured by equipment.	38,146
Capital lease payable to Kinetic Leasing, due in annual installments of \$67,874, including interest at 4.40% through December 2011, secured by equipment.	127,016
Capital lease payable to Caterpillar Financial Services Corporation, due in annual installments of \$44,652, including interest at 4.25% through December 2013, secured by equipment.	160,815
Capital lease payable to Caterpillar Financial Services Corporation, due in annual installments of \$572,971, including interest at 3.75% through December 2013, secured by equipment.	<u>471,065</u>
Total governmental activity debt	<u>\$ 4,563,704</u>

#### Annual Debt Service Requirements

The annual requirements to amortize all outstanding debt as of June 30, 2010 are as follows:

	Governmental Activities					
		Principal		Interest		Total
2011	\$	2,353,081	\$	181,579	\$	2,534,660
2012		598,383		96,601		694,984
2013		557,433		69,676		627,109
2014		457,901		44,661		502,562
2015		126,152		26,422		152,574
Thereafter		470,754		82,241		552,995
	\$	4,563,704	\$	501,180	\$	5,064,884

The June 30, 2010 debt issued by the County did not exceed its legal debt margin which is computed as follows:

Assessed valuation	<u>\$</u>	784,000,000
Debt Limit – 2% of total assessed valuation  Amount of debt applicable to debt limit	\$	15,680,000
Legal debt margin	\$	15,680,000

#### Compensated absences:

The County accrues a liability for future vacation benefits. This liability is attributable to employees' services already rendered. The liability for compensated absences is determined at the end of each fiscal year and the portion paid within 60 days of year-end is adjusted to current salary costs. The liability for the total remaining portion is recorded in the statement of net assets (entity wide reporting) for the vested amount owed as of June 30, 2010.

#### Note 6. Retirement Commitments

All County full-time or regular part-time employees participate in the Wyoming Retirement System ("System"), a multiple-employer public employee retirement system. The payroll for employees covered by the System for the year ended June 30, 2010 was \$6,177,154 and the County's total payroll was \$6,542,304.

All County full-time or regular part-time employees are eligible to participate in the System. Employees who retire at or after age 60 with four years of credited service are entitled to a retirement benefit according to predetermined formulas and allowed to select one of five optional methods for receiving benefits. Early retirement is allowed provided the employee has completed four years of

service and attained age 50, but will result in a reduction of benefits based on the length of time remaining to normal retirement age. The System also provides death and disability benefits. Benefits are established by State statute.

The System statutorily requires 11.25% of the covered employees' salary to be contributed to the plan, of which 5.57% is paid by the employee and the remaining 5.68% is paid by the County. However, due to special benefits for law enforcement officers, the actual contribution rates are as follows. For miscellaneous employees, 11.22% of the covered employees' salary was contributed to the plan, of which 5.57% was paid by the employee and 5.65% was paid by the County. For law enforcement officers, 14.52% was contributed to the plan, of which 8.77% was paid by the employee and 5.75% was paid by the County. When these two groups are combined together, 12.09% of the covered employees' salary was contributed to the plan, of which 6.41% was paid by the employee and 5.68% was paid by the County. The contribution requirement for the year ended June 30, 2010, was \$831,758 which consisted of \$412,700 from employees and \$419,058 from the County. 100% of the required contribution was made for the previous two years.

Historical trend information showing the System's progress in accumulating sufficient assets to pay benefits when due is presented in the System's December 31, 2009 annual financial report for the periods for which the information is available.

The System's annual financial report is available by contacting the Wyoming Retirement System at 6101 Yellowstone Road, Suite 500, Cheyenne, Wyoming, 82002, (307) 777-7691 or online at http://retirement.state.wy.us.

The County offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The Plan, available to all County employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. The total assets under this plan were \$560,165 as of June 30, 2010. This amount is included in the fiduciary funds as investments.

#### Note 7. Contingencies

Carbon County is involved in numerous mineral industry, ad valorem and severance tax issues, including threatened litigation, and claims for refunds and rebates. The extent of the possible liability is not known at this time. The tax monies received in protest have been placed in agency funds until such time that the claims have been settled at which time they will be distributed to the applicable taxing entity. In addition, Carbon County has transferred general

fund monies together with funds received from other taxing entities to an agency fund until such time as the claims have been settled. These funds are to be used, as necessary, for the cost of the pending litigations.

#### Note 8. Risk Management – Claims and judgments

The County's risk management activities are recorded in the General fund. An excess coverage insurance policy covers individual's claims in excess of \$5,000 for each insured during the policy year.

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disaster for which the government carries commercial insurance. For insured programs, there have been no significant reductions in insurance the County. Settlement amounts have not exceeded insurance coverage for the current year or the three prior years.

#### Claims Liabilities

The County records an estimated liability for health care claims against the County. Claims liabilities are based on estimates of the ultimate cost of reported claims (including future claim adjustment expenses) and an estimate for claims incurred but not reported based on historical experience.

#### **Unpaid Claims Liabilities**

The fund establishes a liability for both reported and unreported events, which include estimates of both future payments of losses and related claim adjustment expenses. The following represents the changes in approximate aggregate liabilities for the County from July 1, 2008 to June 30, 2010:

Liability balance, June 30, 2008	\$ 363,321
Claims and changes in estimates Claims payments	 2,794,253 (2,723,364)
Liability balance, June 30, 2009	434,210
Claims and changes in estimates Claims payments	 2,853,886 (2,718,600)
Liability balance, June 30, 2010	\$ 569,496
Assets available to pay claims, June 30, 2010	\$ 291,057

#### NOTES TO FINANCIAL STATEMENTS

The County has implemented voluntary dependent care assistance, flexible benefits, and medical reimbursement plans for their employees whereby an employee may contribute to any of these plans with tax savings. The County does not share in the costs of these plans. All contributions and expenses related to these plans are funded by the employee. A separate cash account has been established where these funds are deposited and the County then administers this account. Any funds contributed to these plans during the year and not used within 30 days after the end of the fiscal year forfeit to the County.

### Note 9. Prior Period Adjustment

During the year, the following prior period adjustment was made to the financials:

In the Statement of Net Assets, it was determined that accumulated depreciation on capital assets had been understated by \$1,470,688 due to a change in software and the County updating the schedule for assets that had been previously disposed over the several fiscal periods. The effect on the financial statements is a reduction in beginning net assets of \$1,470,688.



# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

		Gene	V	/ariance		
	0-	Budget -	<b>(</b> D	Actual		Positive
_	Or	iginal & Final	(B	udgetary Basis)	<u>(I</u>	legative)
Revenue			_		_	
Taxes	\$	16,215,562	\$	16,223,162	\$	7,600
Licenses and permits		450,100		450,606		506
Intergovernmental		4,815,000		4,809,267		(5,733)
Interest		190,000		201,703		11,703
Miscellaneous		385,000		381,510		(3,490)
Total revenue		22,055,662		22,066,248		10,586
Expenditures						
Current:						
General government		11,871,200		11,655,272		215,928
Public safety		4,412,500		4,297,184		115,316
Highways and streets		2,385,600		2,316,011		69,589
Health and welfare		1,856,000		1,679,845		176,155
Culture and recreation		241,575		227,719		13,856
Capital outlay		915,000	_	810,679		104,321
Total expenditures		21,681,875		20,986,710		695,165
Excess (deficiency) of revenues over						
(under) expenditures		373,787		1,079,538		705,751
Fund balance, beginning		14,060,125		14,060,125		<u>-</u>
Fund balance, ending	\$	14,433,912	\$	15,139,663	\$	705,751
· ·				<u> </u>	(C	ontinued)
					` -	,

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

For the Year Ended June 30, 2010 (Continued)

Explanation of differences between budgetary revenue and expenditures and GAAP revenue and expenditures.

AAI Tevenue and expenditures.	
Revenue:	
Actual total revenue budgetary basis	\$ 22,066,248
Differences- budget to GAAP	
Property taxes accrual difference	69,781
Grants receivable and deferred revenue differences	(713,289)
Accounts receivable and other accrual differences	(54,775)
Interest receivable difference	(42,394)
Total revenues as reported on the statement of revenues, expenditures,	
and changes in fund balance- governmental basis	\$ 21,325,571
Expenditures:	
Actual total expenditures budgetary basis	\$ 20,986,710
Differences- budget to GAAP	
Vacation accrual difference	18,143
Accounts payable and other accrual differences	3,090,033
Unpaid claims liabilities accrual difference	135,286
·	<u> </u>
Total expenditures as reported on the statement of revenues, expenditures,	
and changes in fund balance- governmental basis	<u>\$ 24,230,172</u>

# NOTES TO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL

June 30, 2010

#### A. Budgetary Basis

Annual budgets are adopted on a basis consistent with U.S. generally accepted accounting principles for all the General Fund. Since all accounting principles applied for purposes of developing data on a budgetary basis differ significantly from those used to present financial statements in conformity with generally accepted accounting principles, a reconciliation of the resultant timing differences has been provided on page 60. All annual appropriations lapse at year end.

#### **B.** Budgetary Information

The appropriated budget is prepared by fund, function, and department. The government's department heads, with the County Commissioners' approval, may make transfers of appropriations within a department or division. Transfers of appropriations between departments and/or divisions require approval of the County Commissioners'. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the department level.

### C. Excess of Expenditures over Appropriations

For the year ended June 30, 2010, there were no instances of excess of expenditures over appropriations in the General Fund.



# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SPECIAL REVENUE FUNDS

		Special Re	\	/ariance		
	Ori	Budget Actual Driginal & Final (Budgetary Basis)				Positive Negative)
Revenue		_				_
Taxes	\$	1,713,722	\$	2,548,964	\$	835,242
Intergovernmental		-		9,196		9,196
Interest		5,000		20,911		15,911
Program revenue		226,900		453,823		226,923
Miscellaneous		3,500		17,575		14,075
Total revenue		1,949,122		3,050,469		1,101,347
Expenditures						
Current:						
Highways and streets		1,363,212		981,521		381,691
Culture and recreation		1,936,138		1,347,073		589,065
Capital outlay		300,595		218,979		81,616
Total expenditures		3,599,945		<u>2,547,573</u>		1,052,372
Excess (deficiency) of revenues over						
(under) expenditures		(1,650,823)		502,896		2,153,719
Fund balance, beginning		2,184,881		2,184,881		<u> </u>
Fund balance, ending	\$	534,058	\$	2,687,777	\$	2,153,719

# COMBINING BALANCE SHEET SPECIAL REVENUE FUNDS

June 30, 2010

	Weed and Pest		Fair	Library
ASSETS Cash Investments Receivables	\$ 1,036,198 -	\$	256,808	\$ 209,786 235,814
Taxes Accounts Inventory	64,633 187,089		2,846 150	10,534 - -
Total Assets	\$ 1,287,920	\$	259,804	\$ 456,134
LIABILITIES AND FUND BALANCES				
LIABILITIES Accounts payable Accrued liabilities	\$ 21,666 1,912	\$	- -	\$ 100 5,127
Total liabilities	23,578			 5,227
FUND BALANCES Reserved for inventory Unreserved	187,089 1,077,253		- 259,804	 - 450,907
Total fund balances	1,264,342	_	259,804	 450,907
Total Liabilities and Fund Balances	\$ 1,287,920	\$	259,804	\$ 456,134

Jeffrey							
ľ	Museum		Center	Total			
\$	614,249 -	\$	117,866 -	\$ 2,234,907 235,814			
	5,244 2,159		1,508 - -	20,132 66,942 187,089			
\$	621,652	\$	119,374	\$ 2,744,884			
\$	682 -	\$	- -	\$ 22,448 7,039			
	682		<del>-</del>	29,487			
	620,970		119,374	187,089 2,528,308			
	620,970		119,374	2,715,397			
\$	621,652	\$	119,374	\$ 2,744,884			

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – SPECIAL REVENUE FUNDS

	Weed and Pest	Library	
Revenues			-
Taxes	\$ 994,626	\$ 92,555	\$ 758,740
Intergovernmental	-	9,196	-
Interest	7,303	1,016	7,039
Program revenue	279,828	24,500	114,132
Miscellaneous		13,772	
Total revenues	1,281,757	141,039	879,911
Expenditures			
Highways and streets	965,504	-	-
Culture and recreation	-	114,687	853,991
Capital outlay	149,772	5,434	9,474
Total expenditures	1,115,276	120,121	863,465
Excess (deficiency) of revenues over (under) expenditures	166,481	20,918	16,446
Fund balances, beginning	1,097,861	238,886	434,461
Fund balances, ending	\$ 1,264,342	\$ 259,804	\$ 450,907

I	Museum		Jeffrey Tota			
\$	524,087	\$	178,956	\$ 2,548,964		
	-		-	9,196		
	5,032		521	20,911		
	35,363		3,503	457,326		
	11,603		300	25,675		
	_					
	576,085		183,280	3,062,072		
	_					
	-		-	965,504		
	285,826		92,569	1,347,073		
	1,450		52,849	218,979		
	287,276		145,418	2,531,556		
	288,809		37,862	530,516		
	332,161	_	81,512	2,184,881		
\$	620,970	\$	119,374	\$ 2,715,397		

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) WEED AND PEST SPECIAL REVENUE FUND

	Budget Original and Final	(1	Actual Budgetary Basis)	ı	/ariance Positive Negative)
Revenues					
Taxes	\$ 755,862	\$	994,626	\$	238,764
Interest	5,000		7,303		2,303
Program revenue	152,500		279,828		127,328
Total revenues	913,362		1,281,757		368,395
Expenditures					
Highways and streets	1,363,212		981,521		381,691
Capital outlay	 215,000		149,772		65,228
T	4 570 040		4 404 000		140.040
Total expenditures	 1,578,212		1,131,293		446,919
Excess (deficiency) of revenues over (under) expenditures	(664,850)		150,464		815,314
Fund balance, beginning	 1,097,861		1,097,861		<u>-</u>
Fund balance, ending	\$ 433,011	\$	1,248,325	\$	815,314

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) FAIR BOARD SPECIAL REVENUE FUND

	Budget Original and Final			Actual Budgetary Basis)	ı	/ariance Positive Negative)
Revenues						
Taxes	\$	42,500	\$	92,555	\$	50,055
Intergovernmental		-		9,196		9,196
Interest		-		1,016		1,016
Program revenue		43,000		24,500		(18,500)
Miscellaneous		<u>-</u>		13,772		13,772
Total revenues	_	85,500		141,039		55,539
Expenditures						
Culture and recreation		246,300		111 607		131,613
Capital outlay		7,500	·			2,066
Capital Cattay	_	7,000		0, 10 1		2,000
Total expenditures		253,800		120,121		133,679
Excess (deficiency) of revenues over						
(under) expenditures		(168,300)		20,918		189,218
Fund balance, beginning		238,886		238,886		_
i and balance, beginning		200,000		200,000		
Fund balance, ending	\$	70,586	\$	259,804	\$	189,218

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) LIBRARY SPECIAL REVENUE FUND

	 Bud	lge	<u>t</u>	(E	Actual Sudgetary		/ariance Positive
	 Original		Final		Basis)	1)	Negative)
Revenues							
Taxes	\$ 221,887	\$	221,887	\$	758,740	\$	536,853
Interest	-		-		7,039		7,039
Program revenue	 30,000		30,000		114,132		84,132
Total revenues	 251,887		251,887		879,911		628,024
Expenditures							
Culture and recreation	919,626		897,001		853,991		43,010
Capital outlay	10,000		10,000		9,474		526
Total expenditures	929,626		907,001		863,465		43,536
Excess (deficiency) of revenues over							
(under) expenditures	(677,739)		(655,114)		16,446		671,560
Fund balance, beginning	 434,461	_	332,161		434,461		
Fund balance, ending	\$ (243,278)	\$	(322,953)	\$	450,907	\$	207,629

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) MUSEUM SPECIAL REVENUE FUND

		Budget Original and Final	(B	Actual udgetary Basis)	F	ariance Positive legative)
Revenues						
Taxes	\$	518,473	\$	524,087	\$	5,614
Interest		-		5,032		5,032
Program revenue	_	1,400		35,363		33,963
Total revenues		519,873		564,482		44,609
Expenditures						
Culture and recreation		667,594		285,826		381,768
Capital outlay		5,000		1,450		3,550
Total expenditures		672,594		287,276		385,318
Excess (deficiency) of revenues over (under) expenditures		(152,721)		277,206		429,927
Fund balance, beginning		332,161		332,161		<u>-</u>
Fund balance, ending	\$	179,440	\$	609,367	\$	429,927

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) JEFFREY CENTER SPECIAL REVENUE FUND

	Budget Original and Final	 Actual (Budgetary Basis)	F	'ariance Positive Jegative)
Revenues				
Taxes	\$ 175,000	\$ 178,956	\$	3,956
Interest	-	521		521
Miscellaneous	 3,500	 3,803		303
Total revenues	178,500	183,280		4,780
Expenditures				
Culture and recreation	102,618	92,569		10,049
Capital outlay	63,095	52,849		10,246
Total expenditures	 165,713	145,418		20,295
Excess (deficiency) of revenues over (under) expenditures	12,787	37,862		25,075
Fund balance, beginning	 81,512	 81,512		<del>-</del>
Fund balance, ending	\$ 94,299	\$ 119,374	\$	25,075

# COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES – FIDUCIARY FUND TYPE AGENCY FUNDS

June 30, 2010

	Gove	rnmental		Special	Other	Total
ASSETS						
Cash	\$	18,282	\$	930,557	\$ 5,353,933	\$ 6,302,772
Investments		-		-	560,165	560,165
Taxes receivable		18,283		666,089		684,372
Total Assets	\$	36,565	\$ 1	1,596,646	\$ 5,914,098	\$ 7,547,309
LIABILITIES						
Due to other taxing units	\$	36,565	<u>\$ 1</u>	1,596,646	\$ 5,353,933	<u>\$ 6,987,144</u>
NET ASSETS HELD IN TRUST					560,165	560,165
Total Liabilities & Net Assets Held in Trust	\$	36,565	\$ 1	1,596,646	\$ 5,914,098	\$ 7,547,309

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal CFDA Number	Expenditures
Department of Homeland Security Passed through State of Wyoming, Office of Homeland Security/ Emergency Management		
Homeland Security Grant Program  Buffer Zone Protection Program	97.067 97.078	\$ 87,731 54,908
Total Expenditures of Department of Homeland Security Awards		142,639
Department of Agriculture		
Cooperative Forestry Assistance	10.664	16,431
Total Expenditures of Department of Agriculture		16,431
Department of Commerce National Telecommunications And Information Administration Passed through State of Wyoming, Office of Homeland Security/ Emergency Management Public Safety Interoperable Communications Grant Program	11.555	41,611
Total Expenditures of Department of Commerce Awards		41,611
Department of Housing and Urban Development Homeless Prevention and Rapid Re-Housing Program - ARRA	14.257	119,677
Total Expenditures of Department of Housing and Urban Development		119,677
Department of Justice Passed through State of Wyoming, Attorney General's Office		
State Victim Assistance Formula Grant Program	16.801	20,314
Total Expenditures of Department of Justice Awards		20,314
Department of Health and Human Services Administration for Children and Families Passed through State of Wyoming, Department of Health Temporary Assistance for Needy Families	93.558	52,889
		(Continued)

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For the Year Ended June 30, 2010 (Continued)

Community Services Block Grant	93.569	98,747
Community Services Block Grant - ARRA	93.710	79,005
Total Cluster		177,752
Health Resources and Services Administration		
Passed through State of Wyoming, Department of Health		
Maternal and Child Health Services Block Grant	93.994	22,945
Substance Abuse and Treatment Block Grant	93.959	23,346
Centers for Disease Control and Prevention		
Passed through State of Wyoming, Department of Health		
Public Health Emergency Preparedness	93.069	64,103
Total Expenditures of Department of Health and Human		
Services Awards		341,035
Department of Transportation		
Federal Aviation Administration		
Passed through the State of Wyoming, Department of Transportation		
Airport Improvement Program	20.106	8,500
Highway Planning and Construction	20.205	162,000
Total Expenditures of Department of Transportation Awards		170,500
Total Federal Assistance		\$ 852,207

#### NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For the Year Ended June 30, 2010

#### **Basis of Presentation**

The accompanying Schedule of Expenditures of Federal Awards presents the activity of all federal financial assistance and federal cost-reimbursement contracts of Carbon County, Wyoming. Carbon County, Wyoming receives federal awards both directly from federal agencies and indirectly through pass-through entities.

Federal program expenditures included in the accompanying schedule are presented on the modified accrual basis of accounting. The information in the schedule is presented in accordance with requirements of OMB Circular A-133, "Audits of States, Local Governments, and Non-Profit Organizations."

### **Major Programs**

Major programs are identified in the Summary of Auditor's Results section of the Schedule of Findings and Questioned Costs.

Pass-thru numbers have been provided where available.

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS

For the Year Ended June 30, 2010

### 1. Summary of Auditor's results:

- An Unqualified opinion was issued on the financial statements.
- One significant deficiency in internal control over financial reporting was found. See at 2010-1 on page 53.
- No material weaknesses in internal control over compliance were found.
- No instances of noncompliance material to the financial statements were found.
- No reportable conditions in internal control over major programs were found.
- An Unqualified opinion was issued on the compliance for major programs.
- No audit findings were reported.
- The following federal programs were determined to be major programs:

Federal Grantor/Pass Through	CFDA	Federal Award		
Grantor/Program Title	Number	EX	<u>Expenditures</u>	
U.S. Department of Transportation –				
Passed through the State of Wyoming,				
Department of Transportation				
Highway Planning and Construction	20.205	\$	162,000	
U.S. Department of Housing and Urban				
Development Homeless Prevention and Rapid				
Re-Housing Program - ARRA	14.257		119,677	
U.S. Department of Health and Human Services				
Administration for Children and Families				
Passed through the State of Wyoming				
Department of Health Community Services Block	93.569		98,747	
Grant Cluster- ARRA	93.710		79,005	
Total		\$	459,429	
ıotai		Ψ	700,420	

- The dollar threshold used to distinguish between Type A and Type B programs is as follows: Type A programs are all programs with more than \$300,000 or more in federal awards. Type B programs are all programs with less than \$300,000 in federal awards.
- The auditee does not qualify as a low-risk auditee.

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS

For the Year Ended June 30, 2010 (Continued)

2. Findings relating to the financial statements which are required to be reported in accordance with Generally Accepted Government Auditing Standards (GAGAS):

Significant Deficiencies in Internal Control 2010-1: Financial Statement Preparation

#### Criteria

SAS No. 115 emphasizes that the auditor cannot be part of the client's system of internal control over financial reporting

#### Condition

Carbon County relies on the external auditor to generate the annual financial statements, including footnotes.

#### Recommendation

We realize that it is not economically feasible for the County to hire a CPA in order to prepare the financial statements. However management and Board of Directors need to be actively involved in the fiscal activities during the year and closely review the financial statements to verify that they are not material misstated.

#### Response

Management will continue to actively participate in the preparation of materials for the financial statements and will review the financial statements in order to verify they are free of any material misstatements. In addition management will provide the Board with any additional financial information requested for support of the financial statements and assist with inquires made throughout the fiscal year and during review of the yearend statements.

#### 3. Findings and questioned costs for Federal Awards:

No such findings

# Mader Tschacher Peterson & Co., LLC

## **Certified Public Accountants & Consultants**

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the County Commissioners Carbon County, Wyoming Rawlins, Wyoming

We have audited the financial statements of the governmental activities and the aggregate remaining fund information of Carbon County, Wyoming as of and for the year ended June 30, 2010, which collectively comprise Carbon County, Wyoming's basic financial statements and have issued our report thereon dated January 11, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered Carbon County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Carbon County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Carbon County's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above. However, we identified certain deficiencies in internal control over financial reporting, described in the accompanying schedule of findings and questioned costs that we consider to be a significant deficiency in internal control over financial reporting, see on page 53 Reference 2010-1. A significant deficiency is a deficiency, or

a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Carbon County, Wyoming's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests did not disclose any instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended for the information and use of the audit committee, management, the County Commissioners and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Laramie, Wyoming

Mader Ischacher Peterson . Co., LLC

January 11, 2011

# Mader Tschacher Peterson & Co., LLC

## **Certified Public Accountants & Consultants**

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

To the County Commissioners Carbon County, Wyoming Rawlins, Wyoming

### Compliance

We have audited the compliance of Carbon County, Wyoming, with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended June 30, 2010. Carbon County, Wyoming's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of Carbon County, Wyoming's management. Our responsibility is to express an opinion on Carbon County, Wyoming's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Carbon County, Wyoming's, compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Carbon County, Wyoming's compliance with those requirements.

In our opinion, Carbon County, Wyoming complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2010.

#### Internal Control Over Compliance

The management of Carbon County, Wyoming is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered Carbon County, Wyoming's internal control over compliance with the requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Carbon County, Wyoming's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of the audit committee, management, the County Commissioners, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Laramie, Wyoming January 11, 2011

Mader Ischacher Peterson . Co., LaC